How to include the characteristics of the
distritos of the Municipality of São Paulo in
epidemiologic studies? An income inequality
analysis using the propensity score matching
approach'

Como incluir características dos distritos do município de São
Paulo em estudos epidemiológicos? Análise da desigualdade
de renda pelo uso do propensity score matching

**Resumo**

**Objetivo:** o padrão espacial de distribuição de
renda do município de São Paulo, frequentemente
generalizado como sendo “radial”, tem sido muito
questionado pela literatura recente. São Paulo
tem uma complexa distribuição de características
sociais e demográficas entre seus distritos, o que
dificulta a análise por meio de modelos estatísti-
cos que permitam a inclusão somente de algumas
variáveis de cada vez, como as regressões lineares.
O presente estudo objetiva identificar os distritos
do município que possam ser considerados como
“comparáveis” pelo uso da metodologia estatística
conhecida como *propensity score matching*. 

**Método:** os 96 distritos do município de São Paulo
foram analisados separadamente; foram incluídas
16 variáveis no modelo, sendo o índice de Gini a
variável que permitiu a separação de distritos en-
tre expostos (alta desigualdade) ou não expostos
(baixa desigualdade). Do total de distritos, 27 foram
considerados comparáveis com algum outro, isto é,
possuíram valores de *propensity score* com uma dis-
tância menor de 0,1 de outro com tipo de exposição
diferente. **Resultados:** das 16 variáveis incluídas, 9
apresentaram diferenças estatisticamente significa-
tivas entre os distritos incluídos e excluídos, o que é
esperado pela metodologia. Dos 17 pares de distritos
formados, apenas 3 foram compostos por distritos
de uma mesma região administrativa e apenas 1 por

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distritos que faziam fronteira entre si. Conclusão: a análise da diferença no padrão de distribuição das variáveis, permitida pelo uso do propensity score matching, indica a dificuldade de dividir a cidade segundo regiões. Para entender São Paulo é preciso considerar suas particularidades e suas complexas distribuições espaciais.

Palavras-chave: Saúde urbana; Epidemiologia; Bioestatística; Medicina social; Fatores socioeconômicos; Ambiente social.

Abstract

Objectives. The spatial pattern of income distribution in the Municipality of São Paulo, considered to be of a “radial” type, has been challenged by recent studies due to the complex distribution of social and demographic characteristics between its distritos. This demands an in-depth analysis that takes into consideration a multitude of variables in order to control for local heterogeneity. This study aims to identify the distritos of São Paulo that can be defined as “comparable” to another one, by using a statistical methodology known as propensity score matching. Methodology. The 96 distritos of the Municipality of São Paulo were analyzed separately. 16 variables were included in the model, and the Gini coefficient was used to define “exposure” (high inequality) and “non-exposure” (low inequality). Of the distritos, 27 were considered “comparable”. Results. Of the 16 variables inserted in the model, nine presented a statistically significant difference between included and excluded distritos, which is expected by this methodology. Of the 17 pairs of distritos considered to be comparable, only three were composed of distritos situated in the same administrative region, and only one was composed of bordering distritos. Conclusion. The complex spatial distribution of the propensity score in the Municipality of São Paulo indicates that it is very difficult to divide the city according to its geographical regions. In order to understand how the distritos of São Paulo affect the health of its residents, it is important to take into consideration its many particularities and how they are spatially distributed.

Keywords: Urban Health; Epidemiology; Biostatistics; Social Medicine; Socioeconomic Factors; Social Environment.
Introduction

The Metropolitan Region of São Paulo has a higher number of households living on less than a quarter of a minimum wage per capita than the total population of Porto Alegre (Marques and Torres, 2004). Although it contains 47% of the population of the state of São Paulo, it contains 55% of the state’s poor, in contrast to the national trend for higher concentrations of poverty in rural regions (Marques and Torres, 2004).

One of São Paulo’s most established characteristics is its high level of segregation, even compared with other Brazilian cities, such as Rio de Janeiro (Scalon and Oliveira, 2007). Although the population on a low income has decreased proportionally since the 1990s, their concentration has increased in the poorer areas of the study, which explains the growing segregation (Torres, 2004). For Caldeira (2000), São Paulo is the city which best represents modern Brazil with all its paradoxes: industry, favelas, sophisticated metros, high rates of infant mortality and skyscrapers.

In the city of São Paulo, the historical pattern of distribution of income is radial, with the rich occupying the central regions and increases in poverty as one travels towards the periphery (Singer, 1977). But recent studies have indicated that strong heterogeneity exists, even within the different income bands (Marques and Torres, 2004; Torres et al., 2003). Marques and Torres (2004) divided the richest areas into three types, the middle class areas into four and the poor areas into three, noting “the existence of fairly complex peripheral spaces, leading us to highlight the existence of peripheries rather than a periphery” (p. 7).

In contrast to the periphery, the central region of São Paulo contains small favelas, located on the edges of streams and in small areas of remnants of public works (Saraiva and Marques, 2004). Even so, living near to the center means being closer to the job market and having greater access to information about jobs and courses (Gomes and Amitrano, 2004). The upper middle class region of Morumbi is where the Paraisópolis favela can be found, with more than 80,000 inhabitants, whose physical proximity to rich surroundings means more non-governmental organizations and greater presence of the job market (Almeida and D’Andrea, 2004). The stigma of the presence of a favela is significant for health, not only concerning the sensation of inferiority its inhabitants may feel, but also for the adverse effects (possibly stressors) in the rich surrounding area. In qualitative research by Caldeira (2000), it was verified that many middle class Paulistanos – inhabitants of the city of São Paulo - considered favelas to be synonymous with criminality and lack of character, especially when situated close to a rich region.

The variables which define social exclusion in the districts of the municipality of São Paulo vary according to length of occupation, presence of the authorities and characteristics of the physical surroundings. The most commonly used methodology in the area of public health is multivariate regression, which runs the risk of not detecting evidence of statistical significance due to the large number of variables which need to be entered into the model. One suggestion, which is being increasingly used in the area of social epidemiology, is propensity score matching, a statistical analysis initially used in cardiology studies, and which has recently began to be used by the whole epidemiology area (Oakes and Johnson, 2006).

Methodology

Propensity Score

The concept of the propensity score (PS) was first presented in the literature by Rosenbaum and Rubin (1983), who defined it as the conditional probability of exposure taking into account a set of variables.

PS aims to identify the regions which are most similar to each other, taking into account a set of variables and an exposition factor (Austin, 2008a). It is calculated using logistic regression, the values of which vary between 0 and 1. Thus, the final result is the probability of exposure and not obtaining statistical significance due to an excess of variables is not a problem when using this model.

The social and demographic variables included in the PS and identifying regions as exposed or non-exposed, allows the probability of exposure to be calculated (Rosenbaum e Rubin, 1983). As it
summarizes a set of variables into a scalar function, the model enables it to be identified whether the two groups (exposed and non-exposed) are intercalated enough to allow a comparison with lower variability between them. The same PS value signifies equal possibility of exposure, according to the variables selected. Between individuals or locations with similar PS, some will be exposed and some will be non-exposed, which enables a comparison to be made. This analysis can be defined as a randomization after exposure (Yue, 2007). A technique which is frequently used to test if the propensity scores found in the model have high predictive power is the ROC (Receiver Operating Characteristic) curve, which represents the probability of the regions having a propensity score consistent with their exposure (in this case, exposed regions having higher propensity scores and vice-versa) (Hanley and McNeil, 1982).

After calculating the PS, the most common sequence is matching, in which each location or individual is paired with another with the same PS value but with different exposition (Austin, 2010). The matching process begins by identifying the exposure with the lowest PS value, which will be paired with a non-exposed, if they are located within a maximum difference in value (caliper width). The caliper width most commonly used in the literature is 0.01 (Austin, 2008b). So, for example, an exposed location or individual who has a PS of 0.670 can be grouped with non-exposed ones who have a PS value between 0.660 and 0.680. In this analysis, propensity score matching with replacement was used, which means that each exposed individual or location can be paired with more than one non-exposed, if they are within the caliper width. Individuals or locations which are not grouped are excluded from the subsequent analyses.

São Paulo

Currently, the municipality of São Paulo is composed of 96 administrative districts, grouped into 31 boroughs. These districts are the smallest areas for which health care data are available through the TabNET System, of the Program for Improving Mortality Information - Programa de Aprimoramento das Informações de Mortalidade (PRO-AIM).

For this analysis, the local relative inequality of income was used as an exposure factor. In other words, we aimed to identify administrative districts with similar characteristics, but with different income distributions. The same analysis can be carried out for other exposure factors, such as absolute income, smoking, vaccination and medicine use, among others (Shah et al., 2005).

The data on income inequality were taken from census tracts for the municipality of São Paulo (13,278 in total) (IBGE, 2003). Per capita income of all residents (including households where the head of the household had income equal to zero) was used in the calculation, with the census tracts used as the unit of analysis. Inequality of income was measured using the Gini coefficient, which is calculated based on the Lorenz curve through the area formed by the distance between real distribution and perfectly egalitarian distribution of income (Sen, 1973).

The Gini coefficient values for the districts varied from 0.12 (Jaguará) to 0.55 (Vila Andrade). In this study, a district was considered exposed if it had a Gini coefficient of 0.25 or higher (high inequality) and non-exposed if the indicator was below 0.25 (low inequality). As there is no consensus in the literature on what Gini value can be considered as high, it was decided to define this limit as 0.25, as it was close to the median value of the Gini indices for the paulistano districts.

The variables chosen for the propensity score matching concerned absolute characteristics of the districts. They were selected by the authors as they dealt with important social, demographic and educational characteristics which could affect health besides income inequality.

The 16 variables selected for the PS calculation in each district were: mean years of schooling of the head of the household; residential density; poverty (percentage of individuals living on less than one minimum wage); median income; percentage of individuals living in favelas; proportion of residents connected to the water supply; proportion of residents served by garbage collection; proportion of residents without a bathroom; proportion of heads of household aged under 21; proportion of illiterate heads of household; proportion of children illiterate at age 8 to 12; number of teachers per student in the 5th and 8th grades; incidence of AIDS; proportion of minors aged 1 year old; proportion of elderly (≥ 65 years old); and the proportion of women. The ma-
jority of the data were taken from the 2000 Census (IBGE, 2003). The number of teachers per student was obtained from the 2001 Educational Census and the incidence of AIDS from the Municipal Epidemiological Bulletin · Boletim Epidemiológico Municipal (CEM, 2002; SMSP, 2003). The overall coefficients of mortality were standardized by age and refer to the 1998 to 2002 period (annual values calculated using population data from the 2000 Census).

Results

The PS values varied from 0 (Marsilac district) to 1 (Vila Andrade), with a median value equal to 0.63. The area below the ROC curve, or c-statistic, was 0.907, which indicates high predictive power (high sensitivity). In other words, the exposed districts had consistently higher PS values, which is what was expected given the methodology (Stürmer et al., 2006).

Of the 96 districts, only 27 had a PS which satisfied the caliper width limit of 0.01 in relation to another district with different exposure included in the analysis. The differences observed between the included and excluded districts are shown in Table 1. In this case, it was expected that there would be significant difference between them, as the methodology was applied to exclude the districts which did not have at least one other district with similar characteristics, i.e., possible outliers. Of the 16 variables selected, 9 had statistically significant differences between the included and excluded (p < 0.05).

Analysis of the relationship between the coefficient of annual mortality adjusted for age and the Gini coefficient in the 96 districts showed that regions on the periphery of São Paulo, in general, had a higher coefficient of mortality, with the exception of the districts in the center (Map 1). The eastern zone and the extreme south of the city had the lowest Gini indices (i.e., they are the most equal); on the other hand, they are poorer than the other zones. All of the 14 districts with the lowest median income had Gini indices above the median for the municipality (0.25).

More central regions in the city had higher propensity score values, in consequence of the distribution of the variables and higher income inequality (Map 2). It is, however, possible to verify the

<table>
<thead>
<tr>
<th>Variables</th>
<th>Included</th>
<th>Excluded</th>
<th>Difference</th>
<th>95% CI</th>
<th>p-Test</th>
</tr>
</thead>
<tbody>
<tr>
<td>Favelas</td>
<td>4.71</td>
<td>7.3</td>
<td>-2.59</td>
<td>-6.41 - 1.22</td>
<td></td>
</tr>
<tr>
<td>Poverty</td>
<td>7.1</td>
<td>21.05</td>
<td>-13.94</td>
<td>-22.81 - -5.08</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Median per capita income</td>
<td>482.48</td>
<td>425.77</td>
<td>56.7</td>
<td>-129.29 - 242.70</td>
<td></td>
</tr>
<tr>
<td>Schooling</td>
<td>8.83</td>
<td>7.84</td>
<td>0.99</td>
<td>0.01 - 1.97</td>
<td></td>
</tr>
<tr>
<td>Density</td>
<td>3.24</td>
<td>3.44</td>
<td>-0.2</td>
<td>-0.02 - 0.08</td>
<td>&lt;0.05</td>
</tr>
<tr>
<td>Water supply</td>
<td>1</td>
<td>0.97</td>
<td>0.03</td>
<td>-0.02 - 0.08</td>
<td></td>
</tr>
<tr>
<td>Garbage collection</td>
<td>1</td>
<td>0.99</td>
<td>0.01</td>
<td>-0.01 - 0.02</td>
<td></td>
</tr>
<tr>
<td>No bathroom</td>
<td>0.002</td>
<td>0.003</td>
<td>-0.001</td>
<td>-0.002 - -0.0002</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Head of household ≤ 21</td>
<td>0.008</td>
<td>0.01</td>
<td>0.002</td>
<td>-0.004 - -0.001</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Head of household illiterate</td>
<td>0.04</td>
<td>0.06</td>
<td>0.02</td>
<td>-0.04 - -0.01</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Illiterate (8 – 12 year olds)</td>
<td>0.03</td>
<td>0.04</td>
<td>0.02</td>
<td>-0.03 - -0.01</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Teachers per student</td>
<td>0.045</td>
<td>0.045</td>
<td>0</td>
<td>-0.002 - 0.003</td>
<td></td>
</tr>
<tr>
<td>Incidence of AIDS</td>
<td>53.44</td>
<td>33.52</td>
<td>19.93</td>
<td>6.02 - 33.84</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Minors aged 1 year old</td>
<td>0.013</td>
<td>0.016</td>
<td>0.003</td>
<td>-0.01 - -0.001</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Elderly</td>
<td>0.09</td>
<td>0.07</td>
<td>0.02</td>
<td>-0.006 - 0.04</td>
<td>&lt;0.01</td>
</tr>
<tr>
<td>Women</td>
<td>0.53</td>
<td>0.53</td>
<td>0</td>
<td>-0.003 - 0.012</td>
<td></td>
</tr>
</tbody>
</table>

* As classified by the propensity score matching approach.
existence of some districts with high PS and more equality in the central regions of the municipality, which increases the possibility of matching.

Map 3 shows the spatial results of the matching using the propensity score methodology. Of the 96 districts included in the analysis, after matching, 27 were considered “comparable” according to the 16 selected variables, resulting in a total of 17 pairs. Two districts were matched four times (Vila Mariana and Saúde) and the district of Santana was matched twice. Taking into consideration the nine official administrative zones of the municipality of São Paulo (northwest, northeast, west, center-south, center, southeast, south, east 1, east 2), only 3 of the 17 pairs belonged to the same administrative zone (Santana-Casa Verde, Santo Amaro-Vila Mariana and Campo Limpo-Cidade Ademar). And of all the pairs, only one shared a common border: Santana-Casa Verde.

Discussion

This study allowed the analysis of the complexities of the differences between districts in the municipality of São Paulo, using income distribution calculated by the Gini coefficient. Of the 96 districts in the city, only 27 were deemed comparable with some other, taking into consideration the 16 variables selected. Only one of the 17 pairs was of districts which shared a common border. The difficulty in pinpointing a pattern of spatial distribution of demographic and residential characteristics points to the need for a new approach in analyzing the health of the paulistas.

As Marques and Torres (2004, p. 7) identified, in São Paulo, the historical radial pattern of distribution of social groups mentioned in the literature is, at best, “a generalized approximation”. Before the
propensity score was used to control for absolute differences between districts, no statistically significant association was found between coefficients of mortality adjusted for age and poverty (measured by the proportion of individuals with income below one minimum wage), proportion of favelas, or Gini coefficient.

Comparing patterns of mortality in the paulistano districts based on only one of the countless possible variables which influences health is an error which affects the validity of the results. One cannot talk about comparing poor regions with rich ones without taking into consideration the complexity of the city’s social distribution. Some districts in São Paulo have a high proportion of poor and a high median income. An example of this situation is Morumbi, which has the third highest median income of the 96 districts and, at the same time, 10% of its residents live on less than one minimum wage per month. On the other hand, there are districts which are extremely egalitarian, but which have a high proportion of favelas. The district of Pedreira has a Gini coefficient value below the median for the municipality, despite having the second highest proportion of residents living in favelas (38%).

The existence of statistically significant differences in 9 of the 16 variables verified for the included and excluded districts of the analysis is a strong indicator of the importance of using propensity score matching to identify and select comparable districts. The propensity score methodology also allows a large number of variables to be included, analyzed according to an exposure factor (in this case, income distribution measured using the Gini coefficient). Epidemiological researchers have been encouraged to use this methodology for studies dealing with individuals or locations which are highly heterogeneous (Oakes and Johnson, 2006).
However, a limitation of the methodology is not being able to control for variables not included in the model, in contrast to what happens in traditional randomized studies (Luellen et al., 2005). Moreover, it is difficult to use in smaller cities, due to the need for a large initial sample (in this study, only 27 of the 96 districts were included in the final analysis).

São Paulo continues to be a city of great contrasts. Analyzing it using direct comparisons between districts, or by administrative regions, means assuming a uniformity of characteristics which simply does not exist. This study indicates the need for the introduction of other methodologies which enable a large number of variables to be included.

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