The 1964 coup and dictatorship in opinion polls
Rodrigo Patto Sá Motta[1]

Abstract
This article analyzes opinion polls conducted by the Brazilian Institute of Public Opinion and Statistics (IBOPE) in the context of 1964, with the objective of assessing the support to the coup and to dictatorship. The data, mostly new, indicate a contrast between the support to João Goulart, registered before the coup, and after the success of the coup, which points out to the good acceptance of authoritarian measures, including political purges. The empirical data obtained from the polls are used to consider the sources of legitimation of dictatorship that especially mobilized anticommunist representations. The analysis of the records suggests that the support to the authoritarian regime was marked by instability and oscillated throughout the initial years.

Keywords: dictatorship; IBOPE; 1964 coup.

O golpe de 1964 e a ditadura nas pesquisas de opinião
Rodrigo Patto Sá Motta[1]

Resumo
Este artigo analisa pesquisas de opinião realizadas pelo Instituto Brasileiro de Opinião Pública e Estatística (IBOPE) no contexto de 1964, com o objetivo de avaliar apoio ao golpe e à ditadura. Os dados, na maioria inéditos, apontam um contraste entre o apoio a João Goulart, registrado antes do golpe, e os números colhidos depois da vitória golpista, que indicam boa aceitação das medidas autoritárias, inclusive os expurgos políticos. O material empírico resultante das enquetes é utilizado para refletir sobre as fontes de legitimação da ditadura que mobilizaram, sobretudo, representações anticomunistas. A análise dos registros sugere que o apoio ao regime autoritário foi marcado pela instabilidade e oscilou ao longo dos primeiros anos.

Palavras-chave: ditadura; IBOPE; golpe de 1964.

El golpe de 1964 y la dictadura en los sondeos de opinión
Rodrigo Patto Sá Motta[1]

Resumen
El artículo analiza los sondeos de opinión realizados por el Instituto Brasileño de Opinión Pública y Estadística (IBOPE) en el contexto de 1964, con el objetivo de evaluar el apoyo al golpe y a la dictadura. Los datos, en su mayoría inéditos, señalan un contraste entre el apoyo a João Goulart, registrado antes del golpe, y los números recogidos después de la victoria golpista, que indican la buena aceptación de medidas autoritarias, incluyendo purgas políticas. El material empírico resultante de los sondeos se utiliza para reflexionar sobre las fuentes de legitimidad de la dictadura, que movilizaron principalmente representantes anticomunistas. El análisis de los registros insinúa que el apoyo al régimen autoritario se caracterizó por la inestabilidad y fluctuó durante los primeros años.

Palabras clave: dictadura; IBOPE; el golpe de 1964.

Le coup d’État de 1964 et la dictature dans les sondages d’opinion
Rodrigo Patto Sá Motta[1]

Résumé
L ’ article analyse les sondages d’opinion réalisés par l ’ Institut Brésilien de l’Opinion Publique et des Statistiques (IBOPE) dans le contexte de 1964, dans le but d ’ évaluer le soutien au coup d ’ État et à la dictature. Les données, inédites pour la plupart, indiquent un contraste entre le soutien à João Goulart, enregistré avant le coup d’État et les chiffres recueillis après la victoire illicite qui indiquent une bonne acceptation des mesures autoritaires, y compris les épurations politiques. Le matériel empirique originaire des enquêtes est utilisé pour réfléchir sur les sources de légitimation de la dictature qui ont notamment mobilisé les représentations anticomunistes. L ’ analyse des registres suggère que le soutien au régime autoritaires a été marqué par l ’ instabilité et a oscillé au cours des premières années.

Mots-clés:dictature; IBOPE; coup d’État de 1964.

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Translated by Thais Ianarelli.
This article proposes to reflect upon a polemic and politically delicate subject, which is essential: the support from some segments of the Brazilian society to the 1964 coup and to the subsequent dictatorship. The text relates to the recent historiographic production, which contributed to (re)bringing the subject to light; however, it is mostly based on opinion polls conducted during that time, both before and immediately after the coup. These are interesting sources to assess the support to the authoritarian intervention, as well as to analyze the results of the efforts to legitimize the dictatorship.

The social support to dictatorship is a polemic matter in current historiography, which had partly been inspired by studies about European fascist states and the context of the Nazi occupation. With that in mind, simplistic representations about the recent dictatorship have been questioned, since they exaggerate the polarization between those who resisted to it and those who collaborated with it, as if only two poles could distinguish the opinions of the actors of the time. One of the problems with simplified representations is the tendency to hide the support of expressive social segments to the dictatorial regime, which spontaneously joined it, without being coerced to do so.1

In order to understand the dictatorship, it is not sufficient to study repressive policies and the resistant actions it caused. It is also necessary to explain why a part of the society supported the dictatorial regime and to analyze the strategies used by the State and its agents to be legitimate. Admitting the existence of support to dictatorship, and the fact that it was considered to be legitimate by some segments of the society, is a risky analytical operation because of the possibility that academic arguments can be manipulated in political disputes to control the representation of the recent past. However, a more adequate understanding about the meaning of dictatorship is worth the risk, also for political reasons, because a more accurate knowledge can help understand the authoritarian regime, differently from the statements of simplified representations, even though the latter are more comfortable.

Regardless of the positive contribution of new historiography, deeper studies and reflections are required in order to avoid simplified analyses in the opposite direction. In terms of historiography that critically faces the memory of the authoritarian regime, the risks to be avoided are the overestimation of support to dictatorship and the underestimation of actions of opposition and resistance.

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However, it is important to consider more adequate concepts to analyze the support to the coup and to dictatorship. Part of academic literature has suggested the application of the concept of consensus, which was used in the case of fascism to indicate the solid support accomplished by the regime of Benito Mussolini. However, there is a conflict regarding the use of consensus in the context of dictatorships, since the concept is mostly used in cases in which liberal–representative institutions are prevalent. It is difficult to use the expression in authoritarian regimes because there is no freedom to criticize governors and voices of opposition are repressed. According to this interpretation, the existence of a consensus would only be proved in contexts of freedom of expression, that is, it would have to be freely expressed.²

The fear of threats to the order was pivotal in the political crisis of 1964, and was specially expressed by the anticommunist imaginary

Besides the conceptual difficulties, there are other reasons to think that the assumption of a consensus in favor of dictatorship in Brazil is not the best analytical option. The results of opinion polls allow us to analyze the matter in other terms, as we will approach it. Besides debating about which concepts are adequate to express the reality involving the social support to the dictatorship, the biggest challenge is to understand why some groups accepted the authoritarian intervention as a legitimate political option, and also to measure and map the sections of society that were influenced by the favorable opinion regarding the coup and dictatorship. The information we analyze here proves the support to dictatorship and offers a numerical expression of this phenomenon. However, at the same time, it points out to ranges that must be considered in reflections involving the social support to the authoritarian regime. As we will demonstrate, a high proportion of citizens supported the coup and political purges; however, the establishment of a military dictatorship did not attract the same enthusiasm.

The data analyzed here were taken from surveys conducted by the Brazilian Institute of Public Opinion and Statistics (IBOPE) in the context of the 1964 coup. Some of these polls were used by social scientists and historians in the early 1990s, right after IBOPE donated its collection to Arquivo Edgard Leuenroth

²Some authors doubt the usefulness of the concept even for liberal-representative regimes, since the expression would make the dimension of fractures and dissensus get lost. For discussions about the consensus in fascist and authoritarian regimes, see the collection by Denise Rollemberg; Samantha Quadrat, A construção social dos regimes autoritários. Legitimidade, consenso e consentimento no século XX, Rio de Janeiro, Civilização Brasileira, 2010, especially the introduction of the organizers and the chapter by Patrizia Dogliani. In the case of Brazil, it is possible to say that elections periodically won by dictatorship leaders were a symptom of consensual support. However, there has never been a scenario of total freedom (cassations, prisons, electoral casuistry) and, still, the opposition obtained important victories in some electoral disputes, like in 1965 and 1974.
(AEL). Part of the material was analyzed by recent historiography; however, most opinion polls are still unpublished.

Before beginning to analyze the polls, it is worth mentioning that they should be used carefully. On the one hand, because they can reveal only brief opinions of the respondents, whose answers can also be induced depending on how the questionnaires were elaborated. Besides, under certain circumstances, the interest of making political use of the results leads to manipulation and falsification. On the other hand, in the Brazilian case, it is important to take a better look at the opinion phenomena, since there are signs that the political opinion of the citizens is not always cared for solidarity. The contrast between some polls shows conflicting results, which, in certain cases, suggest the occurrence of extreme opinion changes. Besides, the proportion of abstentions is always high, that is, people who prefer not to answer, or the ones who choose “I don’t know” or “does not choose”. It indicates there are many citizens whose political opinion is too superficial, showing they are uninformed or uninterested. Another limit is the fact that surveys were restricted to some cities, in general to São Paulo or Rio de Janeiro. In this case, no surveys were conducted in the entire country because these were rare at that time. The broader poll included the capital of São Paulo and two cities in the countryside, Araraquara and Avaí, probably to offer elements for comparison and project what would be the opinion in the whole State of São Paulo.

Despite the necessary observations and care, some considerations weakened the skepticism and led us to believe that these records can be used as sources of information. First, apparently these polls were not intended for publication, which reduces the interest in manipulating the citizens’ opinions. The objective of people who financed these polls was probably to obtain data in order to plan political actions and assess the results of some advertisement campaigns. In some cases, due to the nature of the questions asked, one gets the impression they were requested by the military government to evaluate the society’s opinion about its policies. There are no records indicating these polls being published at the time they were conducted; so, they would be unknown until recently, stored in the files. Finally, the fact that the polls were restricted to some cities does not reduce their representativeness, since they included the most important cities.

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2The donation of IBOPE to AEL took place in 1989. The first researcher to use the collection was Antônio Lavareda (A democracia nas urnas, Rio de Janeiro, Rio Fundo; IUPERJ, 1991). In recent publications dedicated to the coup and dictatorship, historians Marcos Napolitano (1964: história do Regime Militar Brasileiro, São Paulo, Contexto, 2014) and Jorge Ferreira, Angela de Castro Gomes (1964: o golpe que derrubou um presidente, pôs fim ao regime democrático e instituiu a ditadura no Brasil, Rio de Janeiro, Civilização Brasileira, 2014) also used some polls from IBOPE.

4According to Antônio Lavareda, op cit., p. 123, who investigated the polls from IBOPE from the 1950s and the 1960s, newspapers had little interest in opinion surveys, and the main clients of the institute were politicians and businesspersons. It was not possible to find information about who ordered the polls, or that they were published at the time. In some polls, the term “IBOPE FECIT” is recorded, which can only mean “IBOPE did it”, in a translation from the Latin term fecit. All of the IBOPE surveys mentioned in this text are filed in AEL. In the documents donated by IBOPE, there are different types of polls, and not only political ones: there are surveys on consumption, audience of TV and radio shows, publicity and advertisement, reading habits, among others. Other comments and information about the techniques and methodologies of the polls will be presented in the following footnotes.
in the country that were able to influence broader issues, and the comparison between the results in these big cities reveals an agreement between opinions.

Another favorable argument to skepticism was presented by colleagues during events when these surveys were presented. They questioned the validity of polls conducted after the coup, suggesting that the respondents would avoid telling the truth for fear of repression. The argument is little convincing for two reasons: interviews were anonymous, so it would be difficult for respondents to feel threatened; and, most importantly, some polls revealed results that were contrary to the interests of dictatorship, which shows the option to give negative answers to the State in case the respondents wished to do so.

The reports from IBOPE offer several interesting analytical possibilities, since some surveys were stratified by income levels and gender. Because of the difficulty to explore all possibilities in this article, we chose to work only on the main results. The main objective was to measure the proportion of the people who supported the coup and to assess their motivation to do so. Another objective was to speculate about whether or not military men would have the support for a “classic dictatorship”, that is, one that would annul all liberal institutions and establish a more explicit authoritarian option.

Polls prior to the coup

One of the major challenges in the analysis of the polls is to understand the oscillations — and the contrast — between opinions expressing the support to João Goulart (Jango) and those agreeing with his deposition. Polls conducted a few days before the 1964 coup show significant support to Goulart. However, other polls conducted by IBOPE about two months later reveal remarkable support to the coup. How is it possible to understand this paradox?

First, let us look at polls that indicate the popularity of Goulart and the support to the project of “fundamental reforms”. According to these data, Jango was seen positively by expressive social segments and was very popular. Fundamental reforms, especially the Agrarian Reform, attracted more support from the society (with one exception we will discuss later), and these reforms were more popular than Goulart. Here are some data of one of the most complete studies found in the collection, which was conducted in the cities of São Paulo, Araraquara, and Avaí from March 20 to March 30, 1964. Let us start with the evaluation of the Goulart administration (Table 1).

Similar surveys were conducted in other Brazilian cities, with results that were either more positive or more negative for Goulart. However, this survey is interesting because it allows us to compare the opinions manifested in a big

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5 Even though there is no space for further analyses, some impressions were taken by reading the material: higher level of abstention among poorer classes and more acceptance to conservative arguments (in general, anticommunists) among richer people and women. More about that is given afterwards. Still on the used methodology, IBOPE registered that the representativeness of the sample was based on gender-based stratification, as well as socioeconomic profiles and geographic distribution. The samples included around 500 interviewees in each city. The size of the sample and distribution criteria are close to the ones used nowadays.
city with two countryside cities. The result shows little variation between the opinions manifested in each city, except for a higher rate of non-respondents in the smaller cities and more popularity for Goulart in Avaí. Considering just São Paulo, the Jango administration was seen as great/good by 42%, average by 30%, and bad/very bad by only 19%. Data show that, before his deposition, the president had a relatively positive image among residents of São Paulo.

An important aspect is that the survey tried to verify the repercussion of the rally held on March 13, 1964, in Guanabara (Rio de Janeiro), which marked the more intense commitment toward the realization of reforms. However, IBOPE did not ask questions related to the event of March 19, in São Paulo, the fact known as March of the Family with God for Freedom, which represented a major liberal–conservative mobilization in response to the March 13 rally. Maybe the poll was already ready and it was not possible to incorporate questions related with the new event; anyway, the respondents were already under the impact of the March.

Data show that the support to Goulart remained high, and that most people preferred the reforms. However, the survey also indicated a remarkable repudiation of communism, and also registered the sensation that the “red danger” was growing, which was exactly the main theme of the right-wing campaign. We will get back to that, but first, let us analyze the opinion about the reforms.

Many opinion polls conducted at that time showed a strong support to the fundamental reforms, and these data have been known for a long time. The polls show that the total repudiation of reforms, which could be called anti-reformism, was weak in the public opinion. In the survey conducted in the three cities of São Paulo, the subject was very much explored (Table 2).

Without considering the small differences found in the answers of respondents from the three cities, a high level of support to the demand for reforms can be seen. The percentage of people who found them to be unnecessary was very little, and the favorable opinion regarding the urgency of reforms was expressed by approximately 40%. The results of other surveys are in agreement with these

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Naturally, public opinion is not seen as being still and singular; on the contrary, it would be prudent to talk about opinions to consider such a complex phenomenon. About that, see Jean-Jacques Becker, “A opinião pública”, In: René Rémond (org.), Por uma história política, 2 ed., Rio de Janeiro, FGV, 2003, p. 185-211.
data, especially the ones involving the Agrarian Reform, which show an average of 70% of support in the polls conducted in several Brazilian cities.\(^8\)

However, one of the intended political reforms did not have the same support and divided the opinions: the proposal to extend the right to vote to illiterate people. In the same poll, respondents of São Paulo, Araraquara, and Avaí were asked whether or not they were in favor of this measure, which was supported by left-wing parties. The result was much different in comparison to the opinions about other reforms, because 49% of citizens from São Paulo disagreed with the right to vote extended to illiterate people, and 46% were in favor of the proposal. Similar polls in other regions of the country showed the same (or higher) level of rejection regarding the right to vote to illiterate people: in Minas Gerais, in September 1963, 76% respondents answered “no” to the proposal, and only 23% supported it; in Guanabara, in October 1963, 55% of the voters were against the right to vote for illiterate people, and 43% were in favor of it.

<table>
<thead>
<tr>
<th>With regard to the fundamental reforms idealized by the president João Goulart, do you think they are:</th>
<th>Absolutely necessary, with urgency</th>
<th>Necessary, however, with moderation, without hurrying</th>
<th>Not necessary</th>
<th>Do not know</th>
</tr>
</thead>
<tbody>
<tr>
<td>São Paulo</td>
<td>40%</td>
<td>39%</td>
<td>7%</td>
<td>14%</td>
</tr>
<tr>
<td>Araraquara</td>
<td>39%</td>
<td>24%</td>
<td>7%</td>
<td>30%</td>
</tr>
<tr>
<td>Avaí</td>
<td>52%</td>
<td>17%</td>
<td>6%</td>
<td>25%</td>
</tr>
</tbody>
</table>

Source: Arquivo Edgard Leuenroth.

Many citizens supported the reforms and had a good impression of the Goulart government; however, they repudiated more radical left-wing alternatives

By analyzing these data, one of the possible conclusions drawn is that the opinion was mostly reformist when changes would affect the interest of a few people, like in the case of land distribution, since this would only affect important landowners. However, in the case of conceiving the right to vote to illiterate people, the proposal affected broader interests and aroused fears, since the inclusion of a huge mass of poor and excluded people in the electoral system could change the political scale and favor the left wing, or the “demagogues”, as expressed by the opinion of the right wing groups. An interesting fact is that another point of the political reform, which is the right of subalterns from the

Armed Forces to vote and be voted, attracted the support from most respondents. Even though it was a politically explosive matter, since it unpleased the right wing and divided the opinions of the military men, the election of subalterns did not affect most of the public opinion.\(^3\) However, the vote for the illiterate people did. This contrast reveals that many people would accept moderate social changes, however, at the same time, most of them feared the possibility of more acute transformations.

The fear of threats to the order was pivotal in the political crisis of 1964 and was especially expressed by the anticommunist imaginary.\(^4\) Anticommunist movements had been part of the State’s repertoire and right wing groups since the beginning of the century; however, from 1961 to 1964, they reached high peaks as a result of the combination of internal (increment in claims and social protests) and external factors (the Cold War, revolutions in the Third World). When Goulart was deposed in 1964, the anticommunist representations played a key role and the polls allow us to understand it better. Let us see some examples in Tables 3 and 4.

The study measured the opinion of inhabitants of Rio de Janeiro about one of the events that polarized the left and the right wings in 1963. It was the attempt to conduct the Congress of Solidarity with Cuba in Guanabara, which was naturally organized by left wing groups. The conduction of the event in Guanabara was forbidden by the governor and anticommunist leader Carlos Lacerda, thus generating a national conflict. The results of the poll show that most (63%) people from Rio de Janeiro supported the governor’s act, and that a little lower percentage, however still high (49%), agreed to the statement that the event would threaten the democratic institutions and national security.

Other polls show the increase of the anticommunist sensitivity. In February 1964, in an analysis that explored several political themes, IBOPE asked the following question to the respondents from São Paulo: “do you think communism is gaining strength or fading away”? The result was that 54% of participants answered “gaining strength”, and 16%, “fading away”, whereas 28% of them did not have an opinion. The most interesting part was the following question, replied only by the 54% who answered that the communism was gaining strength. This question was probably planned to measure the anticommunist opinion and to distinguish the percentage of people leaning to the left. That second question was whether communism represented danger or not, and 81% said “yes”, against 13% who answered “no”. With simple math, the result is that, just before the coup, 44% of the citizens from São Paulo (81% of 54%) saw communism as a danger.

Going back to the poll conducted in March 1964 in the cities of São Paulo, Araraquara, and Avaí, the result demonstrated that 42% of the opinions were in favor of the Goulart administration, and there was a strong support to fundamental reforms; we also found important records about repudiation of the left wing. For instance, one of the questions addressed the legalization of

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\(^3\)In another poll in Guanabara (June 1964), in which most interviewees was against granting the right to vote to illiterate people, 76% were in favor of votes for sergeants.

of the Brazilian Communist Party (PCB), which was being considered by the
Goulart administration. Most right-wing forces were opposed to the proposal,
even though some leaders preferred to legalize the party so they could have
more control over the activities. The survey revealed that 80% of the respondents
from São Paulo were opposed to legalizing PCB, and only 13 were in favor of it.
Even though the data were inconclusive about whether or not all of those who
were opposed to PCB had solid anticommunist values, they certainly point to
that direction. It is worth reproducing the result of another question asked by
IBOPE to measure the anticommunist opinion (Table 5).

It is worth to mention — and the comment is also valid for the previously
demonstrated polls — that the construction of the question reveals the connection
with the anticommunist imaginary, since the use of the term “danger” already
indicates condemnation. Therefore, the poll may influence the political opinion
of the interviewees. However, there was the possibility to deny the anticommunist
speech by choosing the third response (“it is not a danger”).

The results in the three cities were very converging, except for the higher
number of abstentions in the countryside. Considering the data from São Paulo,
32% of the participants answered that the danger was immediate and 36% claimed
the danger would be in the future; therefore, 68% of the participants chose to
refer to communism as being dangerous. In the other two cities, this number
was also higher than 60%. Data show the significant impact of anticommunist
campaigns, as well as the increasing concerns about the presence of communism
in the public scenario if we compare it with the results of the poll conducted
in February 1964. Also, the surveys suggest potential support of the expressive
social sectors to the anti-left policies. We will demonstrate in the next section
that, after the coup, the number of citizens supporting the purge to the left-
wing parties was high.

Table 3. Poll from the Brazilian Institute of Public Opinion and Statistics (IBOPE)
in Guanabara (Rio de Janeiro) conducted between March 29 and March 31, 1963,
based on 511 interviews

<table>
<thead>
<tr>
<th>Did governor Lacerda do well by forbidding the Congress of solidarity to Cuba?</th>
<th>Yes</th>
<th>No</th>
<th>Do not know/did not say</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>63%</td>
<td>19%</td>
<td>18%</td>
</tr>
</tbody>
</table>

Source: Arquivo Edgard Leuenroth.

Table 4. Poll from the Brazilian Institute of Public Opinion and Statistics (IBOPE) in Guanabara (Rio de Janeiro) conducted between March 29 and March 31, 1963, based on 511 interviews

<table>
<thead>
<tr>
<th>The performance of this Congress represents a threat to National Security and democratic institutions?</th>
<th>Yes</th>
<th>No</th>
<th>Do not know/did not say</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>49%</td>
<td>25%</td>
<td>26%</td>
</tr>
</tbody>
</table>

Source: Arquivo Edgard Leuenroth.
It is important to mention that one must not confuse anticommunist sensitivity and the fear of threats against the social order with the evaluations about the Goulart administration. The poll conducted in the three cities of São Paulo, besides the surveys conducted in other Brazilian cities, show that the sympathy for reforms and for Goulart existed side by side with anticommunist values. In other words, many citizens supported the reforms and had a good impression about the Goulart administration; however, they repudiated more radical left-wing alternatives. Besides, only a few people directly associated Goulart to the “danger of communism”, which can be seen in the answers of another question used in the same poll (Table 6).

The polls conducted after May 1964 indicate a change in opinion, and most people were in agreement with Goulart’s deposition and favorable to political purges.

The question refers to the measures announced by Goulart in the rally of Central do Brasil, which marked the impulse of the government toward a more incisive reformist policy. Conservative leaderships saw the event as a left-wing impulse of the president and responded with the March with God, in São Paulo, and the increase in talks of coup in several parts of the country. However, the poll conducted by IBOPE between March 20 and March 30 shows a high confidence in the reformist policies of the president, with more than 50% favorable answers (55% in the capital of São Paulo). Opinions that were opposed to Goulart were restricted to 26% in São Paulo, and only 16% associated the rally of Central do Brasil with a supposedly communist attack.

A few days before the coup that would depose Goulart, the IBOPE survey showed that about half of the voters from São Paulo trusted the president’s intentions, while just one quarter was sensitive to the opposite speech. However, it is worth mentioning that the potential support for anticommunist campaigns was huge, and in case the opposition forces could “attach” Goulart’s image to the “communist danger”, the political effects would be remarkable.

Table 5. Poll from the Brazilian Institute of Public Opinion and Statistics (IBOPE), conducted between March 20 and March 30, 1964, based on 950 interviews

<table>
<thead>
<tr>
<th></th>
<th>Immediate danger</th>
<th>A danger in the future</th>
<th>It is not a danger</th>
<th>Does not know it</th>
</tr>
</thead>
<tbody>
<tr>
<td>São Paulo</td>
<td>32%</td>
<td>36%</td>
<td>19%</td>
<td>13%</td>
</tr>
<tr>
<td>Araraquara</td>
<td>37%</td>
<td>26%</td>
<td>15%</td>
<td>22%</td>
</tr>
<tr>
<td>Avaí</td>
<td>37%</td>
<td>24%</td>
<td>9%</td>
<td>30%</td>
</tr>
</tbody>
</table>

Source: Arquivo Edgard Leuenroth.
Opinion polls after the coup

In IBOPE’s collection, the first poll after the coup, which was carried out shortly after the event, was conducted between May 12 and May 22, 1964, in the city of São Paulo. The results of this survey — as well as that of others that will be shown ahead — implicate a major analytical challenge, since they reveal a paradox in the comparison with the poll conducted in late March 1964. In that survey, respondents seemed to be relatively confident about the Goulart administration, at least in terms of proposals of fundamental reforms. However, polls conducted after May 1964 indicate a change in opinion, and most people were in agreement with Goulart’s deposition and favorable to political purges, especially when targets were from the left groups (Tables 7 and 8).

According to the presented numbers, approximately one and a half month after the coup, most of the voters from São Paulo approved the new political situation and had positive expectations for the future. The most remarkable thing is that 54% of the participants from São Paulo considered Goulart’s deposition to be beneficial, but two month earlier, at the end of March, 42% thought his government was good or great, and only 19% considered it to be bad or very bad (30% assessed him as average). How is it possible to explain this apparent change in opinion in such a short period? Different opinions among voters are common and, as we will see, the evaluation of the first military government changed a lot between 1964 and 1965. What calls the attention is how fast this process occurred in this case.

First, it is important to consider that the 54% of people who approved Goulart’s deposition represent a slight majority, little more than half of the voters from São Paulo. This means that the number of those who changed opinion may not have been as high. Hypothetically speaking, we could assume that the 30% of those who thought Jango was average joined the opinion of the 19% who made a negative evaluation, and that part of those who sympathized with the government changed opinion at the time of the coup. Another hypothesis to consider is that the polls

<table>
<thead>
<tr>
<th>Which of these ways of thinking is more in accordance with your opinion about the last measures of President?</th>
<th>These are demagogic measures, which aim at increasing the prestige of Mr. Goulart and PTB</th>
<th>These are real interesting measures for the people and the country</th>
<th>These measures try to create conditions for the establishment of a communist regime in Brazil</th>
<th>Do not know</th>
</tr>
</thead>
<tbody>
<tr>
<td>São Paulo</td>
<td>10%</td>
<td>55%</td>
<td>16%</td>
<td>19%</td>
</tr>
<tr>
<td>Araraquara</td>
<td>10%</td>
<td>47%</td>
<td>16%</td>
<td>27%</td>
</tr>
<tr>
<td>Avaií</td>
<td>8%</td>
<td>53%</td>
<td>8%</td>
<td>31%</td>
</tr>
</tbody>
</table>

Source: Arquivo Edgard Leuenroth.
conducted at the end of March 1964 may not have measured the impact of the crisis, especially the episode of the sailors from Guanabara, on March 25 and 26, which had a strong effect on the destabilization of the Goulart government.

Besides, it is important to consider the influence of a successful coup on the opinion of the citizens. The winners launched a discursive campaign to convince that their action was necessary in the interest of the majority of people. In this sense, the media that was mostly committed to the coup — like the influential _O Globo_ and _O Estado de S. Paulo_ — worked hard to defend the “March 31st” and to criticize the deposed government and its left-wing allies. It is not about overrating the influence of the media concerning the support to the military regime, after all, the values that justified the coup were already part of the political scenario; besides, some press vehicles that supported Goulart’s deposition soon departed from the pro-coup opinion and began to criticize repressive actions of the new government. Still, speeches that were favorable to the coup were prevalent in the media in the first weeks, and probably contributed to change the opinion on part of the citizens.

Another question that was present in the same question (May 1964) enables us to assess the influence of pro-coup speeches and confirms the high percentage of people from São Paulo who were favorable to Goulart’s deposition (Table 9).

The options offered to the respondents condensed the main arguments in the political debate, and the second question, which only attracted 17% of the responses, represented the dominant left view. The first and the third options corresponded to the pro-coup visions, and together they accounted for 55% of the responses; this percentage was almost identical to the 54% that considered Goulart’s deposition to be beneficial. Significantly, the option that attracted more responses (34%) associated the pro-coup motivation with the fight against “communism”, that is, Goulart would have been deposed because his government could lead the country to communism. This result is in contrast with the 16% respondents who, in March 1964, answered that the reformist plan of Goulart had communist intentions. It is not necessary to repeat the analysis conducted a little

<table>
<thead>
<tr>
<th>In your opinion, the situation of Brazil now tends to improve or get worse?</th>
<th>Improve</th>
<th>Get worse</th>
<th>Stay the same</th>
<th>Do not know</th>
</tr>
</thead>
<tbody>
<tr>
<td>70%</td>
<td>10%</td>
<td>7%</td>
<td>13%</td>
<td></td>
</tr>
</tbody>
</table>

Source: Arquivo Edgard Leuenroth.
while ago about the possibility of changing opinions. But it is worth mentioning that the anticommunist fear had always been present in the scenario, and that the opinions of May 1964 indicate that the image of Goulart was effectively associated with the “red danger”, and that justified the coup for many people.

It is interesting to analyze the data in this research considering the social stratification of the respondents, who were divided by IBOPE into classes A-B (rich and middle), C (under) and D (lower underclass). Data confirm something that contemporary observers indicated at the time: the higher classes welcomed the coup with more enthusiasm. In classes A-B, the number of abstentions was lower, and responses that agreed with the pro-coup opinion increased to 67%, while 42% believed that Goulart would be taking Brazil toward communism, and 25% indicated the supposed intention of shutting down the Congress. The results from the class C were similar to the general results, however, in the class D, the numbers show that it was the least excited social segment with the new political situation. In the poorest social stratum, the number of abstentions was higher, because it reached 42%. However, in class D, the proportion of those associating Goulart’s deposition to initiatives of popular interest was higher (21%), and the number of those who believed in the argument of communist danger was lower (19%). Nonetheless, even in class D, the acceptance of pro-coup speeches was prevalent, since the sum of options 1 and 3 accounted for 37% of the preferences (the 19% we already mentioned plus the 18% who chose the argument that Goulart would shut down the Congress).

To conclude the analysis of the results of the poll conducted between May 12 and May 22, 1964, in São Paulo, it is worth to mention some sections indicating the support to some actions of the dictatorship, including the purges. In the records, it is possible to observe with consternation that most respondents agreed with the political punishments, especially if the targets were the left groups. IBOPE asked if cassation of the mandates of communist politicians had been a correct initiative. In reply to the question, 74% said “yes” and only 12% criticized the purge. The next question was about the imprisonment of union leaders connected to communists. The replies from respondents from São Paulo were mostly favorable (72%), and only 12% were opposed it.

### Table 9. Poll from the Brazilian Institute of Public Opinion and Statistics (IBOPE) conducted between May 12 and May 22, 1964, in São Paulo, based on 500 interviews

<table>
<thead>
<tr>
<th>To which of these reasons do you attribute the deposition of president João Goulart?</th>
<th>He was leading Brazil toward a communist regime</th>
<th>He was taking popular measures that were opposed to strong interests from economic and financial groups, both national and foreign</th>
<th>He intended to shut down the Congress (Chamber and Senate) to become a dictator</th>
<th>Do not know</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>34%</td>
<td>17%</td>
<td>21%</td>
<td>28%</td>
</tr>
</tbody>
</table>

Source: Arquivo Edgard Leuenroth.
Another survey conducted in São Paulo some days later, in the last week of May, again explored the support to political repression. This time, residents of São Paulo were asked about whether they were in favor of cassations in general, certainly to make a distinction in comparison to the previous poll, which only questioned about the purge of communists. The support to “cassations in general” was less common than that to the purge of communists; however, it was still high: 57% in favor, 15% against, and 28% abstentions. There is a significant point: most people supported the purges; however, when the purge involved the communists, this proportion was even higher.

Results from other studies confirm the good response from voters regarding the government that took over after the coup, including surveys conducted in Guanabara. The most striking factor is the revelation of the support from people of Rio de Janeiro to the initial purge policies of dictatorship, similarly to what was observed in São Paulo. In the last week of May 1964, IBOPE approached 511 people in Guanabara and asked questions to measure the opinion about the new regime. One of them was: “by the measures adopted in the economic-financial field, what do you think of the Castelo Branco administration”? The responses were answered as follows: 51% said it was good or great, 6% thought it was bad or very bad, and 21% thought it was average. To assess the opinion on purges, they were questioned about the “cassation of mandates and suspension of political rights in general”. The favorable response was from 56%, while only 21% of the respondents claimed to be against the cassations.

One of the questions included in this study, and that was also present in a survey conducted in São Paulo, explored the opinion on the motivation of purges (Table 10).

It is possible to observe the adherence of most people to speeches that were favorable to the coup, by accepting the argument that cassations aimed at the enemies pointed out by coup defenders: communists, subversives, and corrupts. The last option in the survey, which attracted 28% responses, probably aimed at assisting the respondents who did not support the purges, since it explained the punishments for the motive of “political persecutions”. It was a suggestion that the purge process was illegitimate, not in agreement with the arguments presented by the government, that is, it would be about political persecutions.

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11IBOPE specifically asked about the cassation of the former president Juscelino Kubitschek, and the result was very different: 45% were against it and only 25% were in favor of it. Despite the weak popular support to the measure, the military government deposed JK a few days after the poll.
promoted by objectives other than the hunt for communists, subversives, and corруrts. The results of this poll show the prominence of the anticommunist theme, even though IBOPE also provided the answer “subversives” — a more vague definition for the left-wing groups. Therefore, anticommunism also sensitized the privileged social classes: in classes A-B, the option “communists” had 50% of the preferences, while in the class D only 25% thought the motivation for punishments was to reach the communists.

In São Paulo, the same question was used in a poll conducted in the last week of May, and had similar answers to those of Rio: the option “communists” had 27%; the option “subversives” had 14%; the option “corrupts” had 16%, while “political persecutions” was indicated by 19% respondents. In São Paulo, the anticommunist arguments also sensitized classes A-B more intensively, in which the option “communists” was chosen by 40% (and only by 16% in class D).

There is another survey that reveals the adherence to purge policies of dictatorship and the sympathy shown to the Castelo Branco administration in the beginning (which was pretty ephemeral, as we will see). The poll was conducted in Guanabara between June 24 and June 29, 1964, and one of the questions, which was not innocent, was: “if Castelo Branco makes a good administration, would you accept him to go on with his government, even without elections?” The plan of extending the general’s mandate was already being negotiated in the corridors of power, and the poll was probably conducted to analyze how it would be received by public opinion. The answer probably made the defenders of the idea excited; after all, it was approved by the Congress in the second half of July. In that poll conducted at the end of June 1964, 62% of respondents in Rio de Janeiro said they would accept the fact that Castelo Branco would still govern after the end of the “legal” mandate against 28% who were opposed and 10% who abstained.

| Table 10: Poll from the Brazilian Institute of Public Opinion and Statistics (IBOPE) conducted in the last week of May 1964, in Guanabara, based on 511 interviews |
| Do you think the criteria determining the cassations were based on the fact that targets were communists, subversives, corrupnts, or influenced by motives of political persecution? |
| Communists | Subversives | Corrupts | Political persecutions | Do not know |
| 40% | 22% | 25% | 28% | 26% |

Source: Arquivo Edgard Leuenroth.
Note: The researchers included a methodological note to explain why the sum of responses was more than 100% — because interviewees could choose more than one option.

After taking over the presidency after the coup, by the indirect election in the Congress, the dominant idea was that Castelo Branco must conclude the constitutional mandate of Goulart. The mandate, which would end on January 31, 1966, was extended until March 15, 1967.
The same poll used a question to assess the opinion of the voters with regard to the demand for amnesty for people persecuted for political reasons. The result shows that the opinion in favor of purges was still strong (Table 11).

Once again, the researchers decided to test the voters, specifically with regard to communists, distinguishing them from other politicians with the revoked mandate. The result shows the support to repressive dictatorial policies, since most were against a general amnesty (for the other politicians with the revoked mandate, that is, the ones who were not communists): 44% against and 36% in favor of forgiveness. The support to anticommunist purge was considerably higher, since only 14% considered the amnesty for communists to be a good measure, while 63% thought it was a bad idea to revoke their punishment.

So, the polls show the support of public opinion for policies of dictatorial purge, especially when they affected left-wing activists, and also revealed the good acceptance of the Castelo Branco administration in the first months. However, it was not all rosy for the military and the civil allies who took over in 1964. Polls show that the goodwill in relation to the new governors could be ephemeral, since in 1965 the “opinion” was impatient and made a negative evaluation of the Castelo Branco administration. Besides, even in surveys conducted right after the coup, the answers to some questions show that the support to authoritarian projects had limits. We can see that in Table 12.

The polls were conducted separately in both cities; however, in the same week with the same questions. They are grouped here for the ease of comparison. It is interesting how the results converge in both big cities, and that was also true for polls that were previously analyzed. The political significance that can be assessed from the poll is important. Many people supported the coup and political purges, demonstrating to accept the attacks against the Constitution and the disrespect for fundamental rights. However, most of them preferred to maintain the right to choose the governors directly, which implied a limit to accepting a classic dictatorship.

In that sense, the surveys conducted in Guanabara from June 24 to June 29, 1964, presented a significant data. In this survey, as mentioned before, the opinion of people from Rio de Janeiro was very favorable to the first military government, since most of them refused the amnesty and gave a favorable response to the proposal of extending the mandate of Castelo Branco.

However, when asked if, at first, the next president should be a civilian or a military man, 59% respondents said that they would prefer Castelo Branco’s successor to be a civilian, and only 16% were favorable to a military successor (there were 25% of abstentions).

Data allow the following interpretation: even if the coup and the purges had been accepted by most, it did not imply the same support to the establishment of a dictatorship. In other words, there may have been support to authoritarian actions, but not necessarily the support from most of the society to implement a military dictatorship. The polls suggest that the social support to a long-lasting authoritarian project was unstable, and that it would not be easy to gain legitimacy and political stability for a dictatorship.
The challenges faced by the dictatorship leaders appeared more serious a few months later, in 1965, in a poll that shows the drastic fall in the popularity of the first military government among voters in Guanabara. In the poll conducted in the last week of May 1964, 51% of the people from Rio de Janeiro rated the Castelo Branco administration as being great or good (considering the economic policy), against only 6% who answered “bad” or “very bad”, and 21% who thought it was average. However, the survey conducted from February 5 to February 13 1965 showed an important change in the political expectations of the residents of Rio de Janeiro. The positive expectation and the optimism that was initially shown for dictatorship had died down, as we can see in Tables 13 and 14.

The result confirms versions about the unpopularity of the Castelo Branco administration at the end of his mandate, and that would have led the second military president, Costa e Silva, to elaborate strategies to restore the prestige of the authoritarian regime.\(^{13}\) In the first question, most answers (73%) pointed out to the worse economic situation in the comparison between the first year of the military government (1964) and the last year of Goulart (1963), which showed that the recessive policy used by the new administrators caused damage.\(^{14}\) The following question showed a better result for the Castelo Branco administration, but still bad in the contrast to the situation in the previous year: 46% of the citizens in Rio de Janeiro were dissatisfied with it and 45% were satisfied. By comparing the

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13The unpopularity of Castelo Branco due to his economic policy – also among groups that had supported the coup – was observed by several authors, like Lira Neto, *Castelo: a marcha para a ditadura*, São Paulo, Contexto, 2004.

14About the results of the economic policy, see Francisco Vidal Luna, Herbert Klein, “Transformações econômicas no período militar (1964-1985),” in Daniel Aarão Reis Filho, Marcelo Ridenti, Rodrigo Patto Sá Motta (orgs.), *A ditadura que mudou o Brasil: 50 anos do golpe de 1964*, Rio de Janeiro, Zahar, 2014, p. 92-111.
two poll results, the number of people who were dissatisfied with the Castelo Branco administration was lower than of those who realized a worse economic situation. A possible explanation is that a part of the voters who were unhappy about the economic performance might have been satisfied with other things, or maybe attributed part of the failure to the legacy of the Goulart administration.

The dissatisfaction toward the Castelo Branco administration was confirmed by the answers to another question that measured the popular support for the possible new prorogation of the general’s mandate. In June 1964, as mentioned previously, 62% of the residents of Rio de Janeiro claimed to be in favor of the dictator’s continuation after the end of his legal mandate. In February 1965, the opinion had drastically changed, as demonstrated by researchers of IBOPE, since 75% of the interviewees preferred a change in the country’s leadership (Table 15).

**Final considerations**

In 1964, the political crisis was resolved by weapons or by the potential use of military force, since, despite the mobilization of troops, the expected war did not take place. For the decision of mobilizing the troops, the coup defenders did not need to consult the opinion of the citizens. By also considering other reasons related to skepticism, wouldn’t it affect the validity of opinion polls?

Even though there are reasons to question the usefulness of the polls, I think there are more solid motives to believe in their relevance. The “opinion” was an important element for political agents and for the State — everyone considered it in search of conquering and maintaining power. The decision to implant the

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15 Which did not mean the absence of violence, since there were dead and tortured on the days of the coup.
coup was influenced by the feeling that it would be supported by expressive social segments. The dictatorship was installed thanks to the military force; however, in order to succeed and gain political stability, it was necessary to acquire legitimacy. As to the reliability of IBOPE data, the analysis of surveys, especially when comparing the results from different cities and also considering other evidence of coup support, such as the large number of “marches” that were favorable to the coup and their large participants, reveals that the results of the polls constitute very useful elements for the historiography of dictatorship.

The data indicate the support of a little more than half of the population (from São Paulo and Rio de Janeiro) to the coup, confirming the existence of political polarization in the context of 1964 coup. Therefore, the influence of right-wing movements in the late period of the Goulart administration is clear and it convinced many people about the serious threat to order. Polls clearly show that higher social classes accepted the coup with more enthusiasm, and these were also the groups that were more sensitive to the representations about the “red danger”.

However, it is essential to remember that the other half of the citizens did not support the coup or proved to be indecisive/indifferent with regard to Goulart’s deposition. The available polls do not certainly show if most of the support appeared before or after the coup. The support from most people who were in favor of the coup, as shown in polls of May 1964, might have appeared not before the event but after the success of the military action, influenced by the coup or by the speeches of the winners that took over the public space.

The role of the anticommunist opinion is also worth mentioning. Data show the high concern about the presence of communist elements in the context of the Goulart administration, which was considered by most as a threat and an evil thing. It is hard to know what “communism” meant for these people; however, they certainly did not take it for the policy of fundamental reforms, which was broadly accepted — except for the right to vote for illiterate people, which could be related to the increasing potential of the left strength. It seems clear that the great fear did not involve the reforms

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or the indisposition against João Goulart, who, in some polls close to the coup, appeared to have popular support. The fear was caused by the feeling of radical threats to social and political order, which was verbalized in an anticommunist language. Goulart lost legitimacy in the eyes of many when his image was associated with this “danger”, which apparently stimulated most people to support the political purge. Significantly, the support to purges (prisons, cassations) was more frequent when the announced targets were the “communists”.

It is important to note that the anticommunist feeling was not absurd or simple manipulation, since the left-wing groups were growing and searching to increase their influence on the Goulart administration. This analytical movement is necessary to understand the context and the choices of right-wing groups, after all, politics is a game played by at least two players. The strategies of the actors are influenced by the perception they have about the plans and the strength of their adversaries, even when distorted or exaggerated. However, the analysis that the main motivation for the coup was to fight the left-wing groups do not justify the authoritarian actions. In this line, we could get to the absurd argument that the left-wing was to blame for the coup. This argument goes against all logics. The groups that perpetrated the coup are the ones to be blamed, not their targets.

Besides, even if hypothetically, we could accept the point of view of those who fought against the left-wing groups, the coup was not the only option to fight for order. They could have defended their interests and ideals by using institutions and instruments that were compatible with liberal democracy. Also, defending the order did not necessary imply dictatorship, nor using torture and disappearances as a State policy. By the way, it is worth to remember the Italian and German cases of the 1970s, when the State faced the armed challenge of the extreme-left wing without a dictatorship or disappearances.

Opinion polls indicate that expressive social segments accepted the coup well and supported the purges, which shows little appreciation for institutions and civil rights. For these sectors, certainly the new regime was considered to be legitimate, or, at least, acceptable. The surveys help us understand why part of the society supported the dictatorship at first, and this explanation necessarily relates to threats to the order. However, it is important for us to remember that these strategies of legitimation were not supported by all the citizens. It is necessary to conduct further studies about the activism that was opposed to dictatorship, without accepting the mythologies of resistance, which are prone to manipulation. Likewise, it is important to look at those who were
indifferent and the ones who adopted accommodative strategies towards the authoritarian State.\footnote{Cf. Rodrigo Patto Sá Motta, As universidades e o regime militar, Rio de Janeiro, Zahar, 2014.}

The matter of social support to dictatorship must be studied in a temporal dimension, by observing the changes that took place throughout the years; it was 20 years of an authoritarian regime. Polls show the initial support to the coup and to purge, but also the preference for civilians in power and the desire to elect the president by direct vote. There was adherence to authoritarian measures, but not necessarily to a dictatorship led by military men. Maybe this is one of the reasons why dictatorship chose to make concessions to the liberal culture, maintaining open parliament, elections, and so on. Likewise, there would be explanation for the constant care of dictatorship leaders in denying the dictatorial character of the State, always cherishing democracy and promising its full reestablishment. Polls indicate that leaders may have acted this way because there would be little acceptance for a “pure” dictatorship, free of ambiguities.

Besides the preference for civilians in charge and direct elections, the polls show the fast erosion of the support to the Castelo Branco administration. In these conditions, in which the political opinion changed according to the conjuncture, it is difficult to talk about authoritarian consensus or consensual support to dictatorship, in terms of support from the majority. A formulation in these terms is little convincing, except if we adjust the argument to the existence of an anticomunist virtual consensus, which implied the support of the majority to authoritarian measures when the feeling of threat to order became acute.

Anyway, there is a need to look for more evidence and make further analyses. In this direction, it would be important to find polls referring to the following periods, to measure the state of the opinion at key moments, such as the protests of 1968, when the support to government decreased, or during the “economic miracle”, which worked in the opposite direction, that is, increasing the feeling of legitimacy.\footnote{For the popularity of the Médici administration, see Janaina Cordeiro, Lembrar o passado, festejar o presente: as comemorações do sesquicentenário da Independência entre consenso e consentimento. Tese de doutorado, Universidade Federal Fluminense, Niterói, 2012.}

Finally, the opinion regarding dictatorship and the support to it changed with time, and it does not seem like the authoritarian regime found support from most of the population throughout the whole period. After all, if there was the support from most people and the consensus of the population, why would there be the need to use constant authoritarian measures? In the balance between legitimacy and coercion, which is the base of the power in any State, both sides of the scale changed positions throughout those 20 years. The challenge is to better understand the weight of each element in the support for the long Brazilian dictatorship.