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Trauma and emergency: is the unified health system (SUS) the solution in Brazil?

Trauma e emergência: o SUS é a solução no Brasil?

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he health system in Brazil currently faces a serious crisis. Since the creation of the Unified Health System (SUS) with the Federal Constitution in 1988 (the equivalent of public health systems in other countries), health has become a right for all and a duty of the state, with SUS becoming one of the largest public health systems in the world. Currently it is estimated that SUS serves approximately 75% of a population of almost 200 million Brazilians¹. The underfunding of this public system, the high cost of advances in medicine, the difficulty of retaining health professionals in small and distant towns, and the abandonment of hospitals and health facilities, often due to the diversion of resources in a country contaminated by corruption, all mean that health care provision is a serious problem in our midst. This is most evident in the area of emergencies, with overcrowded first aid centers, few diagnostic and therapeutic resources, lack of inpatient beds, inadequately trained medical teams, for both pre-hospital and in-hospital care, among many others problems².

In 2013 the Brazilian population took to the streets in protest against the rising cost of public transport, demanding improvements in education and health, and guestioning the hosting of the World Cup in Brazil, a private event that was consuming many resources from within an already deprived public sector. The magic solution for health, as presented by the Federal Government, was the launching of the "More Doctors Program" on July 8, 2013, with the aim of meeting the doctor shortage in rural cities and on the outskirts of large cities³. This program is being questioned by the vast majority of medical academies and societies, because it lets foreign doctors exercise medicine in Brazil without first being evaluated by the "National Examination of Diploma Revalidation". The government's objective is to increase the number of physicians in Brazil, which currently has a ratio of 2 physicians/1,000 population, and in order to achieve this goal, another policy was also adopted; that of opening more medical schools. Currently Brazil is the second country in the world with the most medical schools, totaling 241, surpassed only by India, whose population is more than 1.2 billion inhabitants^{4,5}. A great concern is the quality, not just the quantity. The grand debate generated within the Brazilian doctors' training scheme followed the rapid launch of the new National Curriculum Guidelines for Undergraduate Medicine, which include compulsory internship in the SUS, with primary and emergency care occupying 30% of the medical intern's training period, which has a minimum of two years duration⁵. There will be compulsory student assessment every two years with a qualifying nature for medical residency programs. Medical schools have until 2018 to implement the changes⁶.

It was from within this troubled scenario that the guestion, that is the title of this paper, arose, and which is the central theme of the XI Congress of the Brazilian Trauma Society (SBAIT) and the XVI Brazilian Congress of Trauma Leagues (CoLT), held together in Manaus, from the 25th to the 27th of September, 2014. The answer seems obvious – yes, of course, because if trauma is a public health problem in our country, we depend on the SUS to address its consequences. In 2011, almost a million patients were admitted to public hospitals with injuries from external causes⁷. However, we believe that the SUS cannot solve this problem alone and our participation as health professionals and trainers of human resources is essential. There are several initiatives to integrate teaching and service, bringing together education and health, and we surgeons have to participate⁸. Training in Trauma and Emergency begins during graduation, and most newly qualified doctors end up performing shifts in the Emergency Department, and there are difficulties in teaching in this area, such as: practical scenarios; university hospitals without emergency departments; difficulties with school/hospital partnerships; inadequate physical infrastructure to assist and teach; lack of available trained teachers; lack of preceptors and competence teams; high cost of skills labs and mannequins for simulated training. The Brazilian Association of Medical Education (ABEM) is developing the project "Status of the teaching of Emergency Care in undergraduate medicine", and together with the participation of teachers and students from various medical schools, have produced some recommendations: the need for a longitudinal axis for the teaching of Emergency medicine within the undergraduate

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curriculum; a program focused on First Aid and Basic Life Support within the first two years of the course; inclusion of students in university extension activities/programs focusing on accident prevention; in the third and/or fourth year there should be a basic skills training course, involving traumatic and non-traumatic emergencies, taking examples from emergency immersion courses such as ATLS®; practical experience in pre-hospital care (both ground and mobile), in medical regulations and in hospital first-aid care; recognition of Emergency Medicine as a medical specialization for the training of medical residents and future teachers in this area; and the need for a strategy in achieving better appreciation, the training of tutors, a wage policy and the preservation of professionals working in emergency departments⁹. The big challenge remains however, in not allowing these plans to remain on paper, and instead, ensuring they are well and truly implemented. The problem in Brazil is that many very good projects are not properly planned before being implemented and are used for political purposes, or do not leave the drawing board.

Another important aspect is the training of human resources in the field of Trauma and Emergency Surgery, and obviously the best way to do this is through medical residency programs¹⁰. We know that residency in General Surgery, with a two year duration, doesn't allow for adequate training, and that even with a third year, it is unlikely that this problem will be resolved, since most graduates end up following another surgical specialty. It's already known that performing trauma surgery with only one year of training is also inadequate, and SBAIT is awaiting assent of the Brazilian College of Surgeons (CBC) to increase this program, recognized by the MEC, to two years' duration.

The publication, for the third consecutive year, of issue 4 of the CBC magazine, dedicated to Trauma and Emergency Surgery, is a big incentive for surgeons to publish their studies, disseminating their knowledge and research in this area⁹. The articles of this issue range from prevention, alternative education experience through the Trauma Leagues (one legitimately Brazilian initiative), pre-hospital care, trauma registry deployment, new diagnostic methods, increasingly specialized treatments and surgeries and experimental surgeries, showing the advances that are occurring within the country's trauma services. SBAIT is very

grateful to the CBC for maintaining their partnership with SBAIT, but at the same time it seeks to create new work initiatives together, in order to improve Trauma and Emergency care in Brazil. The SUS, with much difficulty, is trying to do its part, and we, as medical bodies representing surgeons, must also do our part, in order to avoid being crippled by laws and ordinances which are created without democratic debate and going against our own nation's principles.

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